

Sandwell Metropolitan Borough Council

Licensing Committee

27th May, 2011

Establishment of Licensing Panels

1. Summary Statement

- 1.1 Under the provisions of the Licensing Act 2003, the Licensing Committee may establish one or more Licensing Sub-Committees (referred to by the Council as Panels) to assist in the discharge of the licensing functions under the Licensing Act, 2003. Further such functions of the Gambling Act, 2005 may also be discharged by those Panels. The Committee is invited to establish Licensing Panels for the municipal year 2011/2012.
- 1.2 The Licensing Act 2003 specifies that each Sub-Committee (Panel) shall consist of three members of the Licensing Committee. It is anticipated that the Annual Council at its meeting on 24th May, 2011 will appoint a Licensing Committee comprising 12 members. It is proposed that four panels, of three members each, be appointed for 2011/12. It is also suggested that the Director of Legal and Governance Services, in consultation with the Chair of the Licensing Committee, be authorised to select replacement members from the Licensing Committee to serve on panels as necessary to ensure a quorum should a named member not be available for a meeting or unable to consider a particular case due to a conflict of interest.
- 1.3 The terms of reference of the Licensing Panels for 2011/2012 are attached.

2. Recommendations

- 2.1 That four Licensing Panels be established, to undertake those functions set out in the terms of reference now submitted, each comprising three members of the Licensing Committee, and that the Committee make appointments to those panels;

- 2.2 That the Licensing Committee appoint a Chair to each of the three Panels;
- 2.3 That the Director of Legal and Governance Services, in consultation with the Chair of the Licensing Committee, be authorised to select replacement members from the Licensing Committee as necessary to serve on Licensing Panels to ensure a quorum should a named member not be available for a meeting or unable to consider a particular case due to a conflict of interest.

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3. **Strategic Resource Implications**

- 3.1 The costs arising from the administration and servicing of the Licensing Panels will be met from existing budgets.

4. **Legal and Statutory Implications**

- 4.1 Section 3 of the Licensing Act 2003 provides that the Council is a Licensing Authority and as such the Council must carry out its functions under the Licensing Act, 2003.
- 4.2 Under Section 6 of the Licensing Act, 2003 each Licensing Authority must establish a licensing committee consisting of at least ten, but not more than fifteen, members of the authority.
- 4.3 Section 9 of the Licensing Act, 2003 states that a licensing committee may establish one or more sub-committees consisting of three members of the committee, and Section 10 provides that the committee may arrange for the discharge of any functions exercisable by it by a sub-committee established by it, or an officer of the licensing authority.

- 4.4 Section 2 of the Gambling Act 2005 further states that the Council is a licensing authority. The Gambling Act 2005 places a duty on the Council to undertake the licensing functions specified in the Act.
- 4.5 Section 154 of the Gambling Act 2005 provides that all decisions, subject to exceptions, relating to premises licences are delegated to the licensing committee of the authority that has been established under Section 6 of the Licensing Act, 2003.
- 4.6 Section 154(3) of the Gambling Act, 2005 states that Section 10 of the Licensing Act 2003 shall apply in relation to a function delegated to a licensing committee as they apply in relation to a function delegated under that Act.
- 4.7 The 2003 Act and the 2005 Act allow the Licensing Committee to arrange for the discharge of any of its functions by a Sub-Committee or by an Officer of the Licensing Authority. Arrangements may provide for more than one sub-committee or officer to discharge the same functions concurrently.
- 4.8 The Licensing Committee has already delegated the majority of its licensing functions to the Licensing Panels and/or officers.
- 4.9 The Licensing Committee reviews the membership of the Panels each year following the appointment of members to the Licensing Committee at the Annual Council meeting.

5. **Implications for the Council's Shared Partnership Priorities**

- 5.1 The Licensing Act 2003 has four licensing objectives which are highly pertinent to the Council's shared partnership priorities, these being:-
- (a) the prevention of crime and disorder;
 - (b) public safety;
 - (c) the prevention of public nuisance;
 - (d) the protection of children from harm.
- 5.2 Similarly, the Gambling Act 2005 has three licensing objectives, as follows:-
- (a) Preventing gambling from being a source of crime or disorder, being associated with crime or disorder or being used to support crime;
 - (b) Ensuring that gambling is conducted in a fair and open way;
 - (c) Protecting children and other vulnerable persons from being harmed or exploited by gambling.

5.3 The proposals contained within the report have implications on the following shared partnership priorities:-

- (i) A safe and clean place to live - the licensing function under the 2003 Act and the 2005 Act relating to activities associated with gambling, public entertainment and alcohol is key to partnership working with “responsible Authorities” such as the police, fire, child protection, planning, and other agencies dealing with issues of safety, crime or disorder, anti-social behaviour, protecting the young and vulnerable in the community. Whilst the legislation and duties relate to the whole of Sandwell, members of all local communities will benefit from the additional controls that these Acts will place on gambling activities and entertainment activities associated with premises in the community.
- (ii) Active and Well People - Support for vulnerable children as there is always the potential for children to gain access to inappropriate public entertainment, and for under-age sales from premises targeted by the Licensing Act 2003. The licensing function and associated test purchasing regarding under-age sales will strengthen the existing protection. The provisions of the Gambling Act 2005 will provide similar protection in respect of gambling for this vulnerable group.

5.3 The licensing function already feeds into the Crime and Disorder Action Plan, Anti-Social Behaviour Plan, and Violent Crime / Alcohol Group action plan.

6. **Background Details**

6.1 The Licensing Panels are appointed under the provisions of the Licensing Act, 2003 and are therefore not subject to the proportionality requirements of the Local Government and Housing Act 1989.

Source Documents

Licensing Act 2003
Gambling Act 2005

Licensing Panel

The Licensing Panel shall:-

1. exercise those functions of the Licensing Committee under the Licensing Act 2003 and any regulations made under that Act, together with any related functions, with the exception of:-
 - a) any function conferred on the Licensing Authority by Section 5 of the Licensing Act 2003 (Statement of Licensing Policy);
 - b) any function discharged under Section 7(5)(a) of that Act by a committee other than the Licensing Committee;
 - c) any function specifically reserved to the Licensing Committee;
2. in particular, deal with the following matters in the circumstances indicated:-

Application for personal licence.	If a police objection has been made.
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Application for personal licence with unspent convictions.	All cases.
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Application for premises licence / club premises certificate.	If a relevant representation is made.
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Application for provisional statement.	If a relevant representation is made.
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Application to vary premises licence / club premises certificate.	If a relevant representation is made.
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Application to vary designated premises supervisor.	If a police objection has been made.
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Application for transfer of premises licence.	If a police objection has been made.
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Applications for interim authorities.	If a police objection has been made.
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Application to review premises licence / club premises certificate.	All cases.
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Licensing Panel (Cont)

Decision to object when local authority is a consultee and not the relevant authority considering the application.

All cases.

Determination of a police objection to a temporary event notice.

All cases.